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CENTRAL INTELLIGENCE AGENCY  
BOARD OF NATIONAL ESTIMATES

18 September 1951

MEMORANDUM FOR: Mr. Allan Evans, OIR  
Colonel B. B. Talley, G-2  
Captain Ray Malpass, ONI  
Colonel Edward H. Porter, AFOIN  
Captain R. G. McCool, JIG

SUBJECT : SE-14: The Capability of the USSR to Launch  
a Military Attack on the Continental United  
States

1. Pursuant to the meeting of the IAC representatives held on 17 September, it is requested that contributions to subject estimate be forwarded to this office before the close of business, 1 October 1951.

2. No formal terms of reference will be distributed. The various agencies will coordinate the allocation of production responsibilities among themselves.

3. In accordance with NSC action 543 of 30 August and the IAC meeting of 10 September, the estimate will deal with the situation prior to mid-1952 and, in addition to the continental United States, will cover Alaska, Panama and Canada as appropriate.

4. It is further understood that previous contributions to SE-10 and NIE-31 were adequate for coverage of the clandestine and subversive methods of attack available to the USSR. The additional contributions will therefore deal primarily with a detailed discussion of the Soviet capabilities to launch a military attack on the continental United States.

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Executive Secretary

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